OFFICE OF CHILDREN'S SERVICES

ADMINISTERING THE CHILDREN'S SERVICES ACT

The Children's Services Act (CSA, §2.2-2648 et seq) was enacted in 1993 to create a collaborative system of services and funding for at-risk youth and families.

The CSA establishes local multidisciplinary teams responsible to work with families to plan services according to each child's unique strengths and needs and to administer the community's CSA activities.

The Office of Children's Services (OCS) is the administrative entity responsible for ensuring effective and efficient implementation of the CSA across the Commonwealth.

Guiding principles for OCS include:

- Child and family directed care,
- Equitable access to quality services,
- Responsible and effective use of public funds,
- Support for effective, evidence-based practices, and
- Collaborative partnerships across state, local, public, and private stakeholders.

Office of Children's Services
Empowering communities to serve youth

UTILIZATION OF RESIDENTIAL CARE UNDER THE CSA

Annual Report to the Governor and General Assembly, December 2020

In accordance with the Appropriation Act Chapter 1289 Item 292 (B)(2)(d)

Over the years, several strategies have been implemented to decrease children and youth placed in residential care settings. These strategies included implementing the *Children's Services System Transformation* initiative, a tiered, "incentive" match rate system in CSA designed to encourage serving children and youth in community-based settings, and the transition by Medicaid to a managed care approach to these services. In FY2020, the steady downward trend in the number of children served in residential care continued (overall decrease of 4% from FY2019), but the total CSA cost of these services increased by 5%. The number of youth in psychiatric residential treatment placements (PRTF) decreased by 7%, while those placements' costs increased by 4%. Group home (GH) placements decreased by 1%, while those placements' costs increased by 13%. Possible explanations of the changes in costs include increased lengths of stay (up 8% in GHs and 6% PRTFs) and increased cost of individual placements, perhaps due to a larger number of more costly out-of-state placements that are often not eligible for Medicaid reimbursement.

Total CSA Expenditures for Residential Care (FY2017 – FY2020)

	FY2017	FY2018	FY2019	FY2020
Temporary Care Facility	768,855	788,814	494,708	503,252
Group Home	14,935,544	13, 973,621	14,549,379	16,472,475
Residential Treatment Facility	66,375,550	62,705,107	57,418,781	59,409,876
TOTALS	**$ 82,079,949**	**$ 77,467,542**	**$ 72,462,868**	**$ 76,385,603**

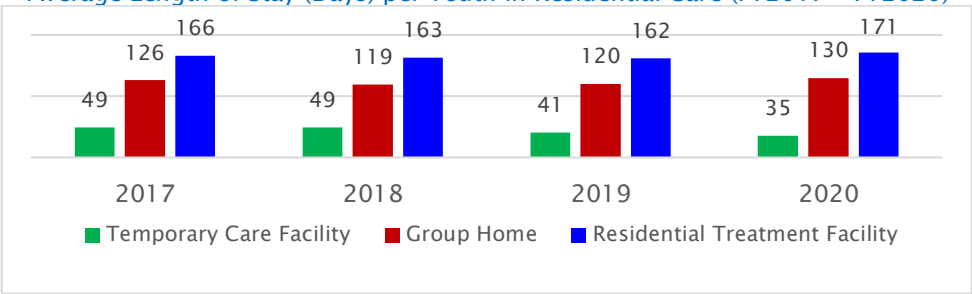
Note: Amounts do not include Title IV-E and Medicaid expenditures.

Number of Youth Served through CSA in Residential Care (FY2017 – FY2020)

	FY2017	FY2018	FY2019	FY2020
Temporary Care Facility	81	93	56	49
Group Home	792	727	726	716
Residential Treatment Facility	2,348	2,176	2,037	1,901
Unduplicated Total	**2,739**	**2,568**	**2,424**	**2,323**

The total reflects the unduplicated count of youth across all residential settings and excludes youth placed for special education purposes.

Average Length of Stay (Days) per Youth in Residential Care (FY2017 – FY2020)



Note: Reflects the average number of days per youth within the fiscal year.

Utilization of Residential Care through the CSA by Locality, FY2018 – FY2020

FIPS	Locality	UNDUPLICATED YOUTH COUNT/CUMULATIVE DAYS - ACROSS ALL RESIDENTIAL PLACEMENT TYPES											
		FY2018				FY2019				FY2020			
		Youth	Days	Avg. LOS	Expenditure	Youth	Days	Avg. LOS	Expenditure	Youth	Days	Avg. LOS	Expenditure
001	Accomack	12	2,242	125	$309,929	10	1,656	104	$260,557	5	550	92	$88,143
003	Albemarle	32	6,147	112	$1,416,408	34	6,397	112	$1,355,233	34	5,982	166	$1,158,381
005	Alleghany	10	1,545	86	$268,411	7	1,343	134	$143,168	9	1,244	96	$245,165
007	Amelia	5	1,128	188	$143,664	3	409	102	$35,515	6	916	131	$163,215
009	Amherst	14	2,253	150	$285,781	14	2,401	133	$294,569	13	2,089	161	$246,770
011	Appomattox	15	3,192	133	$590,532	14	2,469	123	$412,306	15	3,059	191	$377,744
013	Arlington	30	3,655	73	$766,658	17	2,244	83	$367,910	23	3,892	144	$787,521
015	Augusta	25	3,746	99	$461,479	20	3,422	137	$440,984	16	2,957	185	$379,078
017	Bath	1	16	16	$2,220	1	44	44	$4,750	2	175	88	$32,135
019	Bedford County	50	7,907	104	$1,223,439	52	9,887	116	$1,509,755	53	10,350	178	$1,668,670
021	Bland	3	819	164	$157,707	1	31	31	$11	1	199	199	$37,430
023	Botetourt	6	832	104	$126,787	10	1,078	63	$170,982	8	1,425	158	$228,315
025	Brunswick	7	1,321	165	$172,753	6	1,456	243	$234,272	6	1,183	197	$191,026
027	Buchanan	14	1,937	102	$330,368	10	1,629	102	$349,798	18	2,669	111	$576,734
029	Buckingham	7	1,958	178	$297,233	4	830	119	$191,637	3	427	107	$79,417
031	Campbell	29	5,090	141	$784,933	30	4,802	123	$811,639	29	5,194	173	$935,348
033	Caroline	7	1,745	159	$185,639	7	1,599	160	$195,905	7	1,198	171	$175,223
035	Carroll	32	6,004	125	$1,213,082	35	6,883	135	$1,183,300	43	8,445	159	$1,503,073
036	Charles City	2	524	262	$59,535	2	705	353	$153,660	2	343	172	$54,319
037	Charlotte	12	1,561	104	$361,021	5	1,180	236	$283,458	7	868	109	$229,680
041	Chesterfield	66	10,277	121	$1,481,013	64	10,579	137	$1,505,537	66	10,476	156	$1,726,247
043	Clarke	5	887	127	$182,471	3	168	56	$46,105	6	746	124	$120,280
045	Craig	3	566	113	$109,337	3	228	33	$37,820	3	559	140	$75,471
047	Culpeper	23	4,832	115	$919,711	16	2,723	101	$487,905	16	3,514	207	$532,069
049	Cumberland	5	904	181	$128,788	5	1,432	239	$243,724	5	839	168	$156,646
051	Dickenson	12	2,185	129	$415,337	16	1,701	95	$292,271	6	1,264	158	$190,902
053	Dinwiddie	15	2,008	91	$297,573	13	1,896	82	$374,165	12	2,426	202	$449,144
057	Essex	11	1,842	102	$311,024	6	1,707	155	$227,585	8	1,060	118	$125,155
061	Fauquier	23	4,500	141	$921,671	30	4,834	121	$898,794	26	5,117	197	$938,688
063	Floyd	6	619	77	$79,253	9	2,051	137	$378,895	9	2,271	206	$398,642
065	Fluvanna	20	3,488	92	$915,406	14	2,188	81	$506,952	14	2,900	132	$639,062
067	Franklin County	46	6,749	114	$1,196,663	49	8,300	108	$1,433,444	46	7,500	144	$1,278,156
069	Frederick	28	5,527	145	$1,128,073	24	4,040	130	$869,861	23	4,970	191	$1,108,677
071	Giles	20	2,409	73	$611,853	11	1,420	101	$392,261	8	1,627	181	$448,212
073	Gloucester	7	1,076	108	$148,755	8	1,359	136	$160,117	2	297	149	$32,369
075	Goochland	9	1,782	127	$305,690	10	2,021	126	$282,569	3	420	105	$54,784
077	Grayson	13	2,756	120	$539,972	8	2,023	145	$238,180	9	1,492	136	$216,390
079	Greene	8	1,494	149	$553,421	8	923	103	$169,857	10	1,267	115	$218,161
083	Halifax	16	3,839	175	$525,550	24	4,926	137	$912,953	24	4,735	182	$908,825
085	Hanover	35	5,905	107	$984,937	41	6,957	118	$1,227,996	35	5,781	152	$953,445
087	Henrico	61	12,022	140	$1,623,551	58	10,585	128	$1,514,082	84	14,881	160	$1,951,693
089	Henry	15	2,198	110	$342,139	27	3,229	87	$556,692	18	3,756	209	$737,171
091	Highland	0	0	0	$0	0	0	0	$0	0	0	0	$0
093	Isle of Wight	5	300	60	$55,653	2	371	124	$64,692	4	45	11	$6,145
095	James City	14	1,421	89	$212,797	9	1,215	101	$188,706	16	2,968	165	$501,220
097	King & Queen	0	0	0	$0	1	264	264	$75,240	1	70	70	$19,095
099	King George	10	1,405	94	$223,781	16	2,956	109	$466,862	10	2,210	158	$600,470
101	King William	3	526	175	$60,366	3	490	82	$105,057	2	709	355	$111,797
103	Lancaster	5	1,417	283	$129,846	5	1,465	244	$103,776	6	1,294	185	$310,069
105	Lee	9	1,073	89	$115,879	10	1,715	156	$190,413	9	1,313	94	$157,604
107	Loudoun	48	7,298	88	$1,722,397	45	5,744	87	$1,363,210	52	9,710	177	$2,884,324
109	Louisa	23	2,935	92	$599,672	22	3,931	103	$652,349	17	3,392	188	$607,139
111	Lunenburg	4	772	110	$135,954	8	1,532	118	$319,518	8	1,291	117	$196,591

Utilization of Residential Care through the CSA by Locality, FY2018 – FY2020

FIPS	Locality	UNDUPLICATED YOUTH COUNT/CUMULATIVE DAYS - ACROSS ALL RESIDENTIAL PLACEMENT TYPES											
		FY2018				FY2019				FY2020			
		Youth	Days	Avg. LOS	Expenditure	Youth	Days	Avg. LOS	Expenditure	Youth	Days	Avg. LOS	Expenditure
113	Madison	12	1,939	102	$437,296	7	1,297	130	$285,203	4	963	193	$182,672
115	Mathews	3	542	108	$75,331	3	435	145	$54,421	2	360	180	$86,705
117	Mecklenburg	21	4,617	178	$739,166	19	2,746	119	$513,059	19	4,728	158	$789,672
119	Middlesex	1	29	29	$2,522	1	117	117	$35,239	0	0	0	$0
121	Montgomery	4	938	188	$149,986	10	1,358	104	$195,483	19	2,923	139	$569,161
125	Nelson	5	531	76	$71,487	7	1,023	114	$168,950	9	1,369	137	$258,290
127	New Kent	1	265	265	$46,347	1	3	3	$529	3	194	39	$78,128
131	Northampton	6	1,241	138	$193,752	3	847	169	$127,348	2	373	187	$52,680
133	Northumberland	8	653	65	$101,250	4	406	102	$58,030	0	0	0	$0
135	Nottoway	14	2,931	209	$329,198	12	2,673	167	$438,135	8	2,310	289	$457,946
137	Orange	27	4,163	99	$678,748	14	2,069	83	$372,105	14	2,735	195	$509,863
139	Page	17	3,560	178	$499,824	9	1,964	123	$362,050	14	2,633	114	$616,500
141	Patrick	6	1,012	127	$172,982	5	507	101	$64,457	3	732	244	$93,121
143	Pittsylvania	34	6,166	114	$1,127,901	30	5,139	117	$1,046,580	26	4,409	130	$662,286
145	Powhatan	8	1,785	162	$365,815	9	1,583	122	$228,826	10	2,086	209	$268,604
147	Prince Edward	4	500	125	$168,297	2	214	107	$25,236	6	1,008	144	$286,698
149	Prince George	4	625	104	$104,510	9	1,913	174	$229,290	11	2,081	173	$259,811
153	Prince William	133	22,238	99	$4,765,822	127	22,550	103	$5,435,645	102	17,968	128	$4,453,863
155	Pulaski	41	5,952	99	$1,339,069	22	4,368	125	$777,415	24	4,032	161	$962,584
157	Rappahannock	11	2,098	123	$332,648	16	2,861	102	$496,096	10	2,295	209	$532,325
159	Richmond County	1	343	172	$39,393	1	25	13	$2,936	0	0	0	$0
161	Roanoke County	30	5,620	122	$993,091	25	3,844	107	$759,797	38	6,614	144	$1,109,996
163	Rockbridge	17	2,786	116	$518,835	21	2,831	94	$415,717	18	2,312	122	$330,247
165	Rockingham	55	9,938	121	$1,916,876	54	10,988	126	$1,735,807	57	11,853	177	$1,752,472
167	Russell	16	2,434	122	$289,821	17	2,600	137	$414,725	11	1,606	146	$244,428
169	Scott	7	676	85	$90,785	8	379	42	$71,998	4	190	48	$42,606
171	Shenandoah	39	7,229	115	$1,620,097	36	5,850	98	$1,426,567	35	6,719	168	$1,823,075
173	Smyth	18	2,488	124	$324,214	20	3,465	133	$474,682	21	3,801	181	$512,430
175	Southampton	5	762	127	$114,678	4	671	168	$64,078	3	799	266	$88,420
177	Spotsylvania	44	9,620	132	$1,654,984	52	9,202	121	$1,442,485	35	6,159	176	$1,068,465
179	Stafford	30	5,937	135	$1,246,936	23	4,865	162	$985,820	24	3,477	120	$759,879
181	Surry	1	213	213	$25,160	1	365	365	$49,486	1	364	364	$63,636
183	Sussex	1	29	29	$16,095	2	210	53	$32,698	3	275	55	$50,734
185	Tazewell	22	4,294	119	$891,019	20	3,410	114	$689,789	19	3,508	146	$639,498
187	Warren	9	1,557	104	$334,858	10	1,379	115	$237,348	8	1,424	142	$206,646
191	Washington	21	2,944	113	$332,448	10	1,539	96	$191,930	19	3,586	171	$474,723
193	Westmoreland	5	699	140	$124,009	7	910	114	$189,852	10	1,496	136	$336,875
195	Wise	13	1,099	85	$196,408	17	1,507	69	$268,166	13	1,465	81	$317,354
197	Wythe	17	2,436	94	$381,233	10	1,773	111	$341,964	10	1,938	194	$260,569
199	York	13	2,632	125	$847,899	11	2,512	132	$666,709	10	2,327	194	$551,496
510	Alexandria	18	2,815	94	$646,250	17	2,620	79	$562,689	14	1,513	108	$398,788
520	Bristol	27	4,397	137	$521,236	24	5,244	181	$683,099	21	5,127	197	$639,273
530	Buena Vista	12	2,710	151	$538,342	14	2,458	98	$563,862	14	2,751	145	$445,158
540	Charlottesville	25	3,312	69	$885,871	18	3,052	113	$585,864	18	2,475	118	$674,826
550	Chesapeake	27	5,300	161	$794,670	18	3,082	134	$442,846	11	1,200	86	$202,473
570	Colonial Heights	5	788	131	$87,649	4	844	141	$132,439	5	1,161	232	$144,966
580	Covington	3	505	168	$179,470	4	747	107	$200,861	9	2,171	121	$463,532
590	Danville	44	7,761	100	$1,662,820	43	6,475	97	$1,364,188	45	6,499	114	$1,241,498
620	Franklin City	3	379	126	$33,768	3	310	62	$44,474	4	597	149	$73,372
630	Fredericksburg	15	2,462	112	$383,440	23	2,596	74	$550,557	11	1,304	109	$268,080
640	Galax	8	1,026	114	$88,422	14	2,099	131	$277,108	10	1,088	109	$186,268
650	Hampton	0	0	0	$0	0	0	0	$0	0	0	0	$0

Utilization of Residential Care through the CSA by Locality, FY2018 – FY2020

FIPS	Locality	UNDUPLICATED YOUTH COUNT/CUMULATIVE DAYS - ACROSS ALL RESIDENTIAL PLACEMENT TYPES											
		FY2018				FY2019				FY2020			
		Youth	Days	Avg. LOS	Expenditure	Youth	Days	Avg. LOS	Expenditure	Youth	Days	Avg. LOS	Expenditure
660	Harrisonburg	28	4,459	114	$764,844	23	4,853	135	$760,820	25	4,941	176	$870,985
670	Hopewell	6	1,296	216	$161,081	5	850	170	$79,490	2	209	105	$14,093
678	Lexington	5	448	64	$114,388	2	276	92	$71,601	0	0	0	$0
680	Lynchburg	71	11,338	116	$1,801,149	75	9,698	101	$1,396,732	75	9,163	109	$1,215,333
683	Manassas City	13	1,707	107	$257,686	10	1,433	96	$217,832	7	1,443	160	$182,970
685	Manassas Park	3	194	65	$41,250	2	491	246	$75,266	2	319	160	$53,188
690	Martinsville	7	1,105	138	$169,222	5	1,047	150	$131,908	6	784	131	$139,275
700	Newport News	18	2,442	116	$336,355	10	1,726	144	$295,034	16	2,374	140	$436,263
710	Norfolk	50	7,189	92	$1,295,260	64	10,237	96	$1,830,139	76	10,534	130	$2,125,369
720	Norton	1	41	41	$3,240	2	77	39	$10,745	0	0	0	$0
730	Petersburg	19	4,665	203	$589,119	17	4,142	197	$624,330	16	2,118	132	$251,643
735	Poquoson	3	914	305	$151,796	2	330	165	$104,305	1	366	366	$31,471
740	Portsmouth	8	544	45	$78,702	14	1,643	91	$229,322	6	990	141	$154,741
750	Radford	8	795	99	$101,727	5	666	111	$58,361	5	770	154	$132,503
760	Richmond City	143	23,557	92	$3,690,924	113	19,336	100	$3,115,042	88	17,151	191	$3,010,785
770	Roanoke City	51	7,816	113	$1,197,779	48	8,977	142	$1,191,225	47	9,005	170	$1,381,595
775	Salem	8	1,207	121	$198,863	9	1,607	146	$227,460	11	2,091	161	$319,950
790	Staunton	15	2,319	116	$411,375	16	2,926	154	$493,573	16	3,116	183	$644,166
800	Suffolk	12	1,651	103	$225,481	17	2,913	132	$439,016	14	2,530	158	$333,226
810	Virginia Beach	94	16,447	98	$2,520,579	108	17,774	97	$2,960,006	98	16,714	167	$3,242,450
820	Waynesboro	16	2,574	117	$441,585	17	2,905	145	$371,904	12	2,525	168	$446,344
830	Williamsburg	4	483	60	$85,736	3	699	140	$285,278	1	209	209	$76,122
840	Winchester	26	4,568	104	$898,561	21	3,728	93	$952,005	23	4,845	179	$1,085,730
1200	Greensville/Emporia	7	893	112	$83,008	6	469	67	$62,295	3	388	129	$54,303
1300	Fairfax/Falls Church	160	20,553	85	$6,228,992	139	16,152	80	$5,007,542	128	16,285	107	$5,878,377
	Totals	**2,568**	**424,815**	**165**	**$77,467,541**	**2,424**	**402,318**	**166**	**$72,462,867**	**2,323**	**401,933**	**173**	**$76,385,604**